

House of Representatives

File No. 677

General Assembly

January Session, 2021

(Reprint of File No. 169)

Substitute House Bill No. 6526 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 10, 2021

AN ACT CONCERNING ELECTRIC SUPPLIERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subparagraph (A) of subdivision (7) of subsection (h) of section 16-2450 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
 - (7) (A) No contract for electric generation services by an electric supplier shall require a residential customer to pay any fee for termination or early cancellation of a contract. [in excess of fifty dollars, provided when an electric supplier offers a contract, it provides the residential customer an estimate of such customer's average monthly bill, and provided further it] It shall not be considered a termination or early cancellation of a contract if a residential customer moves from one dwelling within the state and remains with the same electric supplier.
- Sec. 2. Subdivision (1) of subsection (h) of section 16-2450 of the general statutes is repealed and the following is substituted in lieu

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- 14 thereof (*Effective July 1, 2021*):
- (h) (1) Any third-party [agent] who contracts with or is otherwise
- 16 compensated by an electric supplier to sell electric generation services,
- or contracts with or is compensated by a third-party marketer of the
- 18 electric supplier to sell electric generation services for the electric
- 19 <u>supplier</u>, shall be a legal agent of the electric supplier. No third-party
- 20 [agent] may sell electric generation services on behalf of an electric
- 21 supplier unless [(A) the third-party agent is an employee or
- 22 independent contractor of such electric supplier, and (B) the third-party
- 23 agent] such third party has received appropriate training directly from
- 24 such electric supplier.
- Sec. 3. Subsection (m) of section 16-2450 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective July 1*,
- 27 2021):
- 28 (m) The Public Utilities Regulatory Authority may initiate a docket to
- review the feasibility, costs and benefits of placing on standard service,
- 30 or of otherwise limiting the ability to contract with electric suppliers, all
- 31 customers [of all electric suppliers] (1) who are hardship cases for
- 32 purposes of subdivision (3) of subsection (b) of section 16-262c, (2)
- 33 having moneys due and owing deducted from such customers' bills by
- 34 the electric distribution company pursuant to subdivision (4) of
- 35 subsection (b) of section 16-262c, (3) receiving other financial assistance
- 36 from an electric distribution company, or (4) who are otherwise
- 37 protected by law from shutoff of electricity services. Notwithstanding
- 38 the provisions of section 16-245r, the authority may, in a final decision
- 39 issued pursuant to this subsection, (A) order all such customers to be
- 40 placed on standard service, (B) order all customer contracts with electric
- 41 <u>suppliers, entered into on and after a determined date, to be at or below</u>
- 42 <u>the standard service rate, or (C) order all customer contracts, entered</u>
- 43 into on and after a determined date, to comply with appropriate
- 44 <u>limitations the authority deems necessary</u>. If the authority issues such
- an order, it shall reopen such docket not less than every two years.

Sec. 4. Subsection (g) of section 16-2450 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2021):

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- (g) (1) Between thirty and sixty days, inclusive, prior to the expiration of a fixed price term for a residential customer, an electric supplier shall provide a written notice of the contract expiration to such customer. [of any change to the customer's electric generation price] Any new contract shall contain a cover page highlighting each change from the prior contract, in a format prescribed by the Public Utilities Regulatory Authority. Such residential customer shall select the method of written notice at the time the contract is signed or verified through third-party verification as described in subdivision (2) of subsection (f) of this section. Such selection shall include the option for written notice through United States mail, electronic mail, text message, an application on a cellular telephone or a third-party notification service approved by the authority. Such customer shall have the option to change the method of notification at any time during the contract.
- (2) No electric supplier shall charge a residential customer month-tomonth variable rates for electric generation services following the expiration of a contract entered into after June 3, 2014, without providing written notification to such residential customer forty-five days prior to the commencement of such month-to-month variable rates. Such notice shall include the highest and lowest electric generation service rate charged by such supplier as part of a variable rate offer in each of the preceding twelve months to any customer eligible for standard service. The residential customer shall select the method of written notification at the time the contract is signed or verified through third-party verification as described in subdivision (2) of subsection (f) of this section. Such selection shall include the option for written notice through United States mail, electronic mail, text messages, an application on a cellular telephone or a third-party notification service approved by the authority. Such customer shall have the option to change the method of notification at any time during the contract.

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(3) No electric supplier shall charge an electric generation service rate to a residential customer that is twenty-five per cent more than the original contract price, [of a contract entered into after June 6, 2014] or more than the first price term offered in the contract, without notifying such customer of the rate change [fifteen] thirty days before it takes effect. [, provided such notice shall only be required for the first instance such rate is twenty-five per cent more than the original contract price. After such one-time notice, no electric supplier shall charge an electric generation service rate to a residential customer that is twenty-five per cent more than the most recent notice of the rate change without notifying such customer of the rate change fifteen days before it takes effect.] Any notification described in this subdivision shall be provided pursuant to the method agreed to by the customer in the contract and may include written notice through United States mail, electronic mail, text message, an application on a cellular telephone, or third-party notification service approved by the authority. The electric supplier shall maintain documentation of the original method of communication of the notice.

(4) On and after October 1, 2015, no electric supplier shall (A) enter into a contract to charge a residential customer a variable rate for electric generation services; or (B) automatically renew or cause to be automatically renewed a contract with a residential customer and, pursuant to such contract, charge such customer a variable rate for electric generation services. Notwithstanding any provision of title 16, on and after July 1, 2022, no electric supplier shall charge a residential customer a variable rate for electric generation services. On and after July 1, 2022, any contract between an electric supplier and a residential customer that provides for the use of such variable rates shall be deemed null and void.

Sec. 5. Subdivision (8) of subsection (h) of section 16-2450 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2021):

112 (8) An electric supplier shall not make a material change in the terms

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113 or duration of any contract for the provision of electric generation 114 services by an electric supplier without the express consent of the 115 customer. Nothing in this subdivision shall restrict an electric supplier 116 from renewing a contract by clearly informing the customer, in writing, 117 not less than thirty days or more than sixty days before the renewal date, 118 of the renewal terms, including a summary of any new or altered terms, 119 and of the option not to accept the renewal offer, provided no fee 120 pursuant to subdivision (7) of this subsection shall be charged. [to a 121 customer who terminates or cancels such renewal within the first two 122 billing cycles of the renewed contract.]

- Sec. 6. Subsection (j) of section 16-245 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2021):
- 126 (j) No license may be transferred, and no customer may be assigned 127 or transferred, without the prior approval of the authority. Notice of 128 such assignment or transfer shall be provided to the Public Utilities 129 Regulatory Authority at least thirty days prior to the effective date of 130 the assignment or transfer of a customer from one electric supplier to 131 another electric supplier. The authority may, upon its review of such 132 notice, require certain conditions or deny assignment or transfer of such 133 customer. Customer assignment or transfer shall be approved, modified 134 or denied by the authority within thirty business days of the authority's 135 receipt of such notice from the electric supplier, unless the authority and 136 electric supplier agree to a specified extension of time, or such 137 assignment or transfer is deemed approved. The authority may assess 138 additional licensing fees to pay the administrative costs of reviewing a 139 request for such transfer.
- Sec. 7. Subsection (a) of section 16-245 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2021):
- (a) No person shall execute any contract relating to the sale of electric generation services to be rendered after January 1, 2000, to end use

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145 customers located in the state unless such person has been issued a

- license by the authority in accordance with the provisions of this section.
- 147 No license shall be valid before July 1, 1999. The Public Utilities
- Regulatory Authority shall have the authority to condition an electric
- supplier's license and access to the systems and billing of the electric
- distribution companies on terms the authority determines to be just and
- 151 reasonable, including, but not limited to, proof that the electric
- 152 <u>supplier's products are not overpriced or harmful to residential</u>
- 153 customers.
- Sec. 8. Subsection (k) of section 16-245 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective July 1*,
- 156 2021):
- 157 (k) Any licensee who fails to comply with a license condition or who 158 violates any provision of this section, except for the renewable portfolio 159 standards contained in subsection (g) of this section, shall be subject to 160 civil penalties by the Public Utilities Regulatory Authority in accordance 161 with section 16-41, [or] including direction that a portion of the civil 162 penalty be paid to a nonprofit agency engaged in energy assistance 163 programs named by the authority in its decision or notice of violation, 164 the suspension or revocation of such license [or] and a prohibition on 165 accepting new customers following a hearing that is conducted as a 166 contested case in accordance with chapter 54. Notwithstanding the 167 provisions of subsection (b) of section 16-244c regarding an alternative 168 transitional standard offer option or an alternative standard service 169 option, the authority shall require a payment by a licensee that fails to 170 comply with the renewable portfolio standards in accordance with 171 subdivision (4) of subsection (g) of this section in the amount of: (1) For 172 calendar years up to and including calendar year 2017, five and one-half 173 cents per kilowatt hour, (2) for calendar years commencing on January 174 1, 2018, and up to and including the calendar year commencing on 175 January 1, 2020, five and one-half cents per kilowatt hour if the licensee 176 fails to comply with the renewable portfolio standards during the subject annual period for Class I renewable energy sources, and two and 177 178 one-half cents per kilowatt hour if the licensee fails to comply with the

renewable portfolio standards during the subject annual period for Class II renewable energy sources, and (3) for calendar years commencing on and after January 1, 2021, four cents per kilowatt hour if the licensee fails to comply with the renewable portfolio standards during the subject annual period for Class I renewable energy sources, and two and one-half cents per kilowatt hour if the licensee fails to comply with the renewable portfolio standards during the subject annual period for Class II renewable energy sources. On or before December 31, 2013, the authority shall issue a decision, following an uncontested proceeding, on whether any licensee has failed to comply with the renewable portfolio standards for calendar years up to and including 2012, for which a decision has not already been issued. On and after June 5, 2013, the Public Utilities Regulatory Authority shall annually conduct an uncontested proceeding in order to determine whether any licensee has failed to comply with the renewable portfolio standards during the preceding year. Not later than December 31, 2014, and annually thereafter, the authority shall, following such proceeding, issue a decision as to whether the licensee has failed to comply with the renewable portfolio standards during the preceding year. The authority shall allocate such payment to the Clean Energy Fund for the development of Class I renewable energy sources, provided, on and after June 5, 2013, any such payment shall be refunded to ratepayers by using such payment to offset the costs to all customers of electric distribution companies of the costs of contracts and tariffs entered into pursuant to sections 16-244r, 16-244t and section 16-244z. Any excess amount remaining from such payment shall be applied to reduce the costs of contracts entered into pursuant to subdivision (2) of subsection (j) of section 16-244c, and if any excess amount remains, such amount shall be applied to reduce costs collected through nonbypassable, federally mandated congestion charges, as defined in section 16-1.

This act shall take effect as follows and shall amend the following						
sections:						
Section 1	July 1, 2021	16-245o(h)(7)(A)				
Sec. 2	July 1, 2021	16-245o(h)(1)				

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Sec. 3	July 1, 2021	16-245o(m)
Sec. 4	July 1, 2021	16-245o(g)
Sec. 5	July 1, 2021	16-245o(h)(8)
Sec. 6	July 1, 2021	16-245(j)
Sec. 7	July 1, 2021	16-245(a)
Sec. 8	July 1, 2021	16-245(k)

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 22 \$	FY 23 \$
Resources of the General Fund	GF - Potential	See Below	See Below
	Revenue Loss		

Note: GF=General Fund

Municipal Impact: None

Explanation

There is a potential revenue loss to the General Fund resulting from the bill as amended, which makes various regulatory changes to electric suppliers operating in the state.

The bill as amended permits the Public Utilities Regulatory Authority (PURA) to redirect civil penalties paid by electric suppliers to nonprofits as restitution. There is a revenue loss equal to any proceeds redirected from the General Fund. Based on data provided by PURA, recent penalties assessed to electric supply companies have ranged from \$60,500 to \$5 million.

House "A" prohibits electric suppliers from charging a variable rate for electric generation to residential customers, makes clarifying changes, and does not result in a fiscal impact.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the amount in penalties redirected to nonprofits.

OLR Bill Analysis sHB 6526 (as amended by House "A")*

AN ACT CONCERNING ELECTRIC SUPPLIERS.

SUMMARY

This bill establishes new restrictions and requirements for electric suppliers and expands the Public Utilities Regulatory Authority's (PURA) oversight of them. (Generally, Eversource and United Illuminating customers may purchase electricity (1) directly through the electric utilities at the standard service rate or (2) through contracts with an electric supplier at the supplier's rates.)

Beginning July 1, 2022, the bill (1) prohibits electric suppliers from charging a residential customer a variable rate for electric generation services and (2) deems any contract between an electric supplier and a residential customer that includes variable rates null and void.

The bill prohibits supplier contracts with termination fees or early cancellation fees for residential customers, eliminating a provision in current law that (1) limits these fees to \$50 and (2) requires the supplier to provide the customer with an estimated average monthly bill when offering a contract.

The bill also applies training requirements and certain other provisions to third parties who contract with or are compensated by a supplier's third-party marketer.

The bill authorizes PURA to condition a supplier's license and access to electric distribution company (EDC) systems and billing on terms PURA determines to be just and reasonable, including proof that the electric supplier's products are not overpriced or harmful to residential customers. It expands PURA's authority to take certain actions affecting hardship cases or other low-income customers who contract with

electric suppliers. It requires suppliers to get PURA's approval to transfer or assign customers. The bill allows PURA to direct a portion of any civil penalty for license violations to a nonprofit agency engaged in energy assistance programs, which the authority names in its decision or violation notice.

The bill also makes technical and conforming changes.

*House Amendment "A" (1) prohibits suppliers from charging variable rates to residential customers, (2) deems residential contracts with variable rates null and void, (3) removes a prohibition on automatic renewal provisions in supplier contracts, and (4) removes a provision requiring suppliers to have a residential customer's affirmative consent in order to enter into a new contract.

EFFECTIVE DATE: July 1, 2021

§ 2 — THIRD-PARTY CONTRACTORS

Under current law, any third-party agent who contracts with, or is otherwise compensated by, an electric supplier to sell generation services is a legal agent of the supplier. In order to sell generation services on the supplier's behalf, the agent must (1) be an employee or independent contractor of the supplier and (2) receive appropriate training from the supplier. The bill expands this provision to also apply to third parties who contract with or are compensated by a third-party marketer of the electric supplier to sell generation services. In order to sell generation services for the supplier, the bill only requires that the third party receive appropriate training from the supplier.

§ 3 — PURA ORDERS FOR HARDSHIP CASES

The bill expands PURA's authority to take certain actions affecting customers with low incomes or experiencing certain hardships who purchase through electric suppliers. Current law allows PURA to initiate a docket to review the feasibility, costs, and benefits of placing these customers on standard service (supplied directly through the EDCs), and may order this to be done in its final decision. PURA's

docket must consider all hardship customers, customers participating in a matching payment program to reduce arrearages, customers receiving other financial assistance from an EDC, or customers who are otherwise protected by law from electricity shutoffs.

The bill expands PURA's review to also include the feasibility, costs, and benefits of otherwise limiting the ability of these customers to contract with electric suppliers. The bill allows PURA, in issuing its final decision, to order all customer contracts with electric suppliers entered into on and after a determined date to (1) not exceed the standard service rate or (2) comply with appropriate limitations PURA deems necessary. By law, and under the bill, if PURA issues such an order, it must reopen the docket at least every two years.

§ 4 — RESIDENTIAL VARIABLE RATES PROHIBITED

Beginning July 1, 2022, and regardless of any other law concerning electric suppliers or utilities, the bill prohibits electric suppliers from charging a residential customer a variable rate for electric generation services. Under the bill, on and after that date, any contract between an electric supplier and a residential customer that includes variable rates is deemed null and void.

Under current law, an electric supplier must provide written notice of any change in a residential customer's electric generation price between 30 and 60 days before their fixed price term expires. The bill instead requires the supplier to provide this notice for the contract's expiration. The new contract must contain a cover page highlighting each change from the previous contract, in a format PURA prescribes.

Under current law, suppliers must notify a residential customer of any rate change that is 25% more than the original contract price 15 days before the change takes effect. However, this notification requirement only applies to the first instance of such a rate increase. The bill (1) removes this limit on notices, (2) moves up the notice deadline to 30 days before the change takes effect, and (3) additionally applies this notice requirement when the rate change is more than the first price

term offered in the contract.

§ 6 — CUSTOMER ASSIGNMENTS AND TRANSFERS

By law, suppliers must receive PURA's approval to transfer a license. The bill additionally requires them to do so to transfer or assign customers to another electric supplier. Under the bill, for both license transfers and customer transfers and assignments, suppliers must notify PURA at least 30 days before the assignment or transfer effective date.

The bill allows PURA, upon review, to require certain conditions or deny customer assignments or transfers. It requires PURA to approve, modify, or deny customer assignments or transfers within 30 business days of its receipt of the supplier's notice, unless the authority and supplier agree to a specified time extension, otherwise they are deemed approved. Under current law, PURA may assess additional licensing fees to pay the administrative costs of reviewing a supplier's license transfer request. The bill allows PURA to assess these fees for customer transfers as well.

COMMITTEE ACTION

Energy and Technology Committee

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Joint Favorable Substitute
Yea 24 Nay 2 (03/11/2021)
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